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Washington, D. C. 20505

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15 Sept 78

Mr. Mortimer M. Caplin Chairman of the Board National Civil Service League 917 15th Street, N. W. Washington, D. C. 20005

Dear Mr. Caplin:

It is my great pleasure to nominate Mr. John F. Blake for the National Civil Service League's Career Service Award.

As CIA's Deputy Director for Administration, and during his serving as Acting Deputy Director of Central Intelligence, Mr. Blake has had a vital role in our government with regard to the availability of foreign intelligence. He has long been recognized as an expert practitioner in the field of administration and in recent years his leadership and management abilities literally carried the Agency through a period of tribulation and public scrutiny. Mr. Blake's unswerving dedication to uphold this Agency's capability to provide accurate and timely foreign intelligence concerning all issues, simple and complex, to the policymakers of our government deserves the respect and appreciation of us all.

I nominate Mr. Blake with genuine belief that his career accomplishments are deserving of the recognition which the League's Awards Program provides. His selection would strengthen the public service by highlighting the true value and exceptional contributions of an outstanding public administrator within the intelligence profession.

Yours Sincerely,

STANSFIELD TURNER

SUMMARY

Name, Title and Grade

: Mr. John F. Blake

Deputy Director for Administration, EP-04

Business Address

Central Intelligence Agency

Washington, D. C. 20505

STATINTL

Education and Degree

: University of San Francisco

BS - Political Science

BS - Pre-Law

George Washington University
MA - International Affairs

The National War College

Washington, D. C.

Length of Service

35 years

"The glue which held the Agency together." Those were words which I used to describe the unique contribution made by John F. (Jack) Blake during the seven months in which he served as Acting Deputy Director of Central Intelligence and for which he deservedly received his second Distinguished Intelligence Medal (DIM), the Agency's highest award for performance of outstanding service. The period in question, from July 1977 to February 1978, was a critical one in the life of the Central Intelligence Agency. It was not an easy time as difficult decisions, many of far reaching and critical importance to the very fibre of the intelligence profession were required. It was a time of emotionalism and difficulties exacerbated by unprecedented public scrutiny and internal change. During these seven months, Mr. Blake provided a steadying hand on me, the Agency and the entire intelligence profession. His native versatility, dedication and acuity when combined with his broad experience and distinguished service in all major functional areas of the Agency produced an exemplary example of leadership which sustained the Agency through a trying interim period.

Mr. Blake, the Deputy Director for Administration, is the senior administrative official within the CIA. He began his 35 years of service to the United States Government with military service from 1943-1946 when he served as a Lieutenant in the Coast Artillery and later with the wartime

Office of Strategic Services (OSS). After the war, as OSS gradually evolved into CIA, he served for several years as a collector of information from open domestic sources and then in a personnel management role within the Directorate of Operations. His performance in these sensitive positions resulted in Agency-wide recognition in the form of two formal commendations for outstanding and meritorious service and led to his selection in 1953 as the Assistant Inspector General for that newly created staff.

In 1955 Mr. Blake left the IG Staff to become Chief of Administration for the Eastern Europe Division and then the Deputy Chief of Station for Administration in the Agency's then largest overseas facility. Here again he was recognized for outstanding achievement. He epitomized his oft repeated slogan "Be a part of the solution, not of the problem."

His next Agency assignment, the Executive Officer of the newly created Directorate of Science and Technology provided the ideal challenge for Mr. Blake's foresight and organizational acumen. Working with the DDS&T, he envisioned and put into motion a structure which would meet the country's future science and technology intelligence requirements even though much modern day technology was not in existence or even in planning at that time. That there exists a Strategic Arms Limitation Treaty with the concomitant ability for technical verification is dramatic evidence of the effectiveness of the organization Mr. Blake was so instrumental in shaping.

In 1966 Mr. Blake was assigned to the Office of Logistics first as Deputy Director and then as Director from 1970 to 1973. He took charge at a critical time--for in Indochina the winds of war were blowing and CIA was soon to become deeply involved in massive logistical support activities. One, the so-called "Secret War" in Laos involved arming and supplying a force of indigenous tribesmen who for years held their ground against Laotian Communists and their North Vietnamese allies. This tremendous logistical accomplishment required Mr. Blake's complete restructuring of the supply system to initiate a decentralized method of procurement with the capability to draw on the production capacity of all allied nations to ensure the steady flow of essential materials.

Recognition of Mr. Blake's unique abilities continued with his selection in June 1973 as Director of Personnel and in November of that year with his appointment as Associate Deputy Director for Administration.

Unparalleled success in each of his assignments coupled with Mr. Blake's breadth of Agency experience led to his selection in August 1974 as the Deputy Director for Administration, the Agency's highest administrative position. In this role he took command of major components that serve a broad variety of highly essential functions. Among them, in addition to the Offices of Logistics and Personnel, is the Office of Data

Processing, the nerve center for all CIA ADP activities, the Office of Communications, possessor of unequalled capabilities to provide nearly instantaneous secure communications to and from Washington, D. C. to any country in the world, the Office of Medical Services, the Office of Security, the Office of Finance and the Office of Training.

But perhaps more important than a cataloging of the large and complex organization headed—and in many ways designed—by Mr. Blake is an appraisal of the man himself. For 35 years each task he has undertaken was accomplished supremely well and he left his imprint on each successive organization as he moved upward through the Agency chain of command. To his Directorate of Administration, Mr. Blake brings an extraordinary range of abilities: skill in directing a large and varied organization; extensive and practical knowledge of all Agency activities; and above all, the wisdom to arrive at sound judgments and the unwavering integrity to defend his decisions within the highest echelons of our government.

In summary there can be little doubt that during his distinguished career with the Central Intelligence Agency, Mr. Blake, by dint of his breadth of experience, personal dedication, and clearly demonstrated managerial ability, has made significant and invaluable contributions to the mission of the CIA and has become a shining example for all who aspire to leadership roles as professional administrators in CIA and indeed throughout the entire Intelligence Community.

His steadying influence on all CIA employees including several Directors and Deputy Directors of the Central Intelligence Agency has had a profound impact on the ability of the intelligence profession to meet the challenges of the past and present and has laid the groundwork for continued success in the future. I can only echo what a former Director of Central Intelligence said in thanking Mr. Blake for his superior achievement and support "I personally am in your debt as are the Central Intelligence Agency and our country."

Submitted	by:		19			alf. a.s. reposition and a second
		Director	of Ce	ntral	Intellig	ence

NOMINATING STATEMENT OF MR. JOHN F. BLAKE FOR THE CAREER SERVICE AWARD

"The glue which held the Agency together." Those words were used by the Director of Central Intelligence, Admiral Stansfield Turner, to describe the unique contribution made by John F. ("Jack") Blake during the seven months in which he served as Acting Deputy Director of Central Intelligence and for which he received his second Distinguished Intelligence Medal (DIM), the Agency's highest award for performance of outstanding services. The period in question, from July 1977 to February 1978, was a critical one in the life of the CIA. "Turbulent" was Admiral Turner's word for a time charged with emotion and fraught with the difficulties created by a period of unprecedented public scrutiny and internal change. During his time as Acting Deputy Director of Central Intelligence, Jack Blake, again in the DCI's words, was "a steadying hand" on all those around him. "His native versatility, dedication and acuity when combined with his broad experience and distinguished service in all major functional areas of the Agency produced an exemplary example of leadership which happily sustained the Agency through a trying interim period."

How did this career administrator accrue the wisdom and insight and build the skills which made it possible for him to manage in the DCI's absence, not only the personnel, logistical, communications, data processing and financial activities of CIA but also the intelligence collection and production elements and the scientific and technological aspects of the Agency's work? The answer lies in his extraordinarily diverse background and a career which included successful assignments in every directorate of CIA.

His organizational roots run deep, reaching back to service with the Office of Strategic Services (OSS) from 1945 to 1946. Following graduation from the University of San Francisco in 1943 with a BS degree in Political Science, he joined the military and completed Officer Candidate School in March 1944. He was a Lieutenant in the Coast Artillery when he was transferred to OSS, which first trained him in Japanese language and then assigned him to its Washington Headquarters. Following his discharge in 1946, he was hired by the Strategic Services Unit (SSU), the successor to OSS, and subsequently transferred to the Central Intelligence Group (CIG), the immediate forerunner of CIA.

After several years spent collecting intelligence from open domestic sources, he moved to the Directorate of Operations in a personnel management role, after which he became an Assistant Inspector General in the formative years of that Office. It was here, perhaps, when he began to develop the extraordinary "feel" for the variety of problems facing the disparate components of the Agency, and when his incisive analytical talent was honed. It is significant that during this period (1953-55), he was already being described as "qualified for the highest administrative-type job in the Agency."

In 1955 Mr. Blake became the Chief of Administrative Support for the division with responsibility for Agency operations in Eastern Europe, and he subsequently became Deputy Chief of Station for Administration in what was then the Agency's largest overseas installation. His intimate familiarity with the practical problems of supporting Agency activities overseas grew during these assignments and his outstanding performance led to his selection to attend the National War College, graduate school for the finest minds in Government service. As a member of the Class of '63, he began the academic work leading to his Master of Arts degree in International Affairs from the George Washington University.

His next Agency assignment was one of those fortuitous meldings of man and opportunity, for he became the Executive Officer of the Directorate of Research just as it was being reorganized into today's Directorate of Science and Technology. Working with the first DDS&T, he played a seminal role in the creation of an organizational structure capable of dealing with the intelligence collection potential of exploding electronic and other technology. Necessarily the details of the programs of this component of CIA remain highly classified, but it is no overstatement to claim that development of an effective overhead recommaissance program, on which independent verification of compliance with SALT agreements relies, was due in no small measure to the structure Mr. Blake helped to create, an organization of flexibility, breadth and exceptional creativity.

Moving from the technical and glamorous to the potentially mundane and routine, he was next assigned to the Office of Logistics, first as Deputy Director (1966) and subsequently Director (1970-73). The challenge was in fact, anything but mundane. CIA was becoming deeply involved in Indochina, operating a number of major programs assigned to it by the President, and in both Vietnam and Laos these programs involved massive logistical support activity. One of these was the so-called "Secret War" in Laos, during which a vastly outnumbered but determined band of tribesmen, armed and supplied by CIA, held their ground for years against

Laotian Communists and their North Vietnamese allies. Others were related to the civil operations and reconstruction efforts of the U.S. mission in Vietnam. The ultimate collapse of the U.S. national policy in that area can never obscure the accomplishment of individuals who tried to make this policy work. Mr. Blake, faced with unprecedented supply problems, was a prime mover in the development of a decentralized procurement system which extended all over the Far East, drawing upon the production capacities of many allied nations to ensure a steady flow of essential material. This massive effort in Asia had to be carried out, of course, without interrupting the support provided to all other Agency elements scattered around the globe.

Success in managing these logistics activities brought a new opportunity and challenge when, in June 1973, the then Director of Personnel unexpectedly resigned and Mr. Blake was asked to replace him. This recognition of versatility was soon reinforced by his elevation late that year to the position of Associate Deputy Director for Administration (ADDA). He would have one other chance to show his ability to pick up a new specialty when he was asked in March 1974 to serve as Acting Director of Security during a brief interregnum in that office following the retirement of its Director. In August 1974, after receiving his first DIM, he fulfilled the prediction of the Inspector General, made 20 years before, and he indeed took on "the highest administrative-type job in this Agency," as the Deputy Director for Administration.

A most imaginative, able and broadly experienced officer, Mr. Blake is one of a relatively small number of officers who has served in all four directorates of CIA as well as on the Staff of the Inspector General. His performance over the years has been consistently outstanding, and his contributions to the development of projects, programs or offices with which he has been associated have brought him well deserved accolades from peers and superiors alike. Blessed with a keen intellect, an exceptional managerial ability, a driving energy, and a thorough knowledge not only of the CIA but of the government milieu in which it operates, Mr. Blake has brought to the Agency an expertise that would be difficult to equal; and it is fair to say that his contributions to the efficiency and effectiveness of CIA programs and operations have increased almost in direct proportion to his advancement to successive positions of increasing responsibilities.

Particularly noteworthy in Mr. Blake's career has been his concern for the needs of personnel at all grade levels. He has been a strong advocate of the open-door policy and has championed the cause of employee rights. Perhaps as a result of his rising through the ranks, but also

attributable to his genuine interest and compassion for people, Mr. Blake enjoys tremendous respect from the people he leads. Employees from all levels and walks of life continually seek his advice and counsel for both personal and professional problems. Despite his staggering work schedule, Mr. Blake has never turned an employee away or given short shrift to any employee concern regardless of its seeming lack of importance when viewed against other areas demanding his immediate attention.

Articulate and well versed in the many facets of Agency activities, Mr. Blake has been a most welcome speaker in internal and interagency training programs and briefings, and he has also been an exceptionally fine representative of the Central Intelligence Agency in such external training programs as the National War College and the Brookings Institution Conference for Federal Executives.

Mr. Blake, who is married to the former Frances Foley of San Mateo, California, and who has five daughters, is a devoted family man. Between his family and an exceptionally demanding work schedule there has been little time to give to social and civic activities. Nevertheless Mr. Blake has been interested in church affairs and as their daughters progressed through the educational process, Mr. and Mrs. Blake have shown an equal interest in high school and university activities.

In the past eight years Mr. Blake has met some of his greatest challenges. Changing mores within our society and the emergence of a national concern for equality for all people required creative action in rethinking past approaches to personnel management and the introduction of new ideas in bringing about a fair deal for everyone. As usual, Mr. Blake was playing an instrumental role in revitalizing the CIA personnel system so that the rights of all employees and potential employees would be protected. Promotion and evaluation systems and hiring programs were reviewed to be certain that there was no bias against any person for any reason. Obstacles were swiftly overcome and the result is a dynamic Directorate program for affirmative Equal Employment Opportunity which is confirmed by statistical evidence and which has been pointed out as an example for the rest of the Agency.

Mr. Blake's special expertise was again called upon during the difficult months of the investigations of the Central Intelligence Agency in 1974 and 1975. Revelations of CIA wrongdoing, some true but most exaggerated or unfounded altogether, were published on literally a daily basis. Employee morale had sunk dangerously low. Questions were raised by the press regarding the continued necessity for the very existence of the Central Intelligence Agency and criticism on all fronts seemed to be the order of the day. There was never a greater need for someone to sound a note of optimism and to communicate the idea that the

American system of intelligence was vital and that the CIA would not only survive the ordeal but would emerge stronger because of it. Mr. Blake filled the void as only he could and crisscrossed the globe to inform employees as to what was truly happening, dispelling rumors and providing a much needed boost to all employees. His infectious enthusiasm, vitality and personal integrity were instrumental in keeping the CIA on track and producing intelligence up to its fullest capabilities.

In summary there can be little doubt that during his distinguished career with the Central Intelligence Agency, Mr. Blake, by dint of his breadth of experience, personal dedication, and clearly demonstrated managerial ability, has made significant and invaluable contributions to the mission of the CIA and has become a shining example for all who aspire to leadership roles as professional administrators in CIA and indeed throughout the entire Intelligence Community.

His steadying influence on all CIA employees including several Directors and Deputy Directors of the Central Intelligence Agency has had a profound impact on the ability of the intelligence profession to meet the challenges of the past and present and has laid the groundwork for continued success in the future. As a former Director of Central Intelligence said in thanking Mr. Blake for his superior achievement and support "I personally am in your debt as are the Central Intelligence Agency and our country."

Vomination orm

Mr. John F. Blake

hereby nominated for the National Civil Service League areer Šervice Award.

ignature of Agency Head

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Please Attach To Nomination

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- Recognizes career public em nificant contributions
- Encourages excellence in gov
- Promotes public appreciation ernment
- Stimulates able persons to ment careers

5530 Wisconsin Avenue, N.W. Was



3 0 AUG 1978

MEMORANDUM FOR: Chief, Career Management Staff, DDA

FROM:

Acting Director of Personnel

STATINTL

SUBJECT:

Public Service Award Nomination

- 1. As you know, the Director has approved Mr. John F. Blake as the Agency's nominee for a National Civil Service League Award.
- 2. Attached is a copy of the official invitation announcing the 23rd awards program. The major change appears to be the elimination of the Special Achievement Awards for (1) single, one-time achievement, (2) series of successful projects, and/or (3) one project over a period of years. The Career Service Awards remain as before. Ten of these awards will be presented. Also attached is a sample of the most recent nomination prepared for a NCSL Career Service Award to guide you in preparing your summary statement for Mr. Blake. We are working toward the deadline listed on the nomination leaflet which is before 15 September 1978. Due to a League reorganization, the awards program was not held last year.
- 3. Should you need assistance or have questions, please do not hesitate to contact room 5E56, Hqs., It is necessary that the nominating papers be signed by the Director in sufficient time to have 25 copies made, and to deliver the nomination on time.

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Attachments

National Civil Service League 5530 Wisconsin Avenue, N.W. Washington, D.C. 20015

Phone: (301) 654-8664

July 28, 1978

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ROBERT TURNER

Honorable Stansfield Turner Director Central Intelligence Agency Washington, D. C. 20505

Dear Mr. Turner:

The Board of Directors of the National Civil Service League is happy to invite you to support excellence in the public service by nominating outstanding employees for the 23rd Career Service Awards Program. The enclosed nomination leaflet, which should be forwarded to your personnel offices, describes the program in detail.

To honor all the public work force, we encourage nominations within the broadest possible range -- both women and men, from various grade levels, from the field, and from all ethnic groups.

We look forward to cooperating with your agency in this 23rd Annual Awards Program which will culminate in the Awards Ceremony for the 10 awardees this coming November.

Sincerely,

Mortimer M. Caplin

Chairman of the Board

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